

Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 SIG-01 A-01 MMO-01 EB-08 SCA-01
INR-07 CU-02 PM-04 SP-02 IO-13 PER-01 SS-15
SSO-00 /067 W
-----030351Z 041699 /70/66

P 011643Z APR 77
FM AMEMBASSY BOGOTA
TO SECSTATE WASHDC PRIORITY 779

CONFIDENTIAL SECTION 1 OF 2 BOGOTA 3030

STADIS//////////

CORRECTED COPY (TEXT)

E. O. 11652: GDS
TAGS: AMGT, PFOR, CO
SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT -
PARTS II AND III

REF: CERP 0001

1. A. STATE RESOURCES

1) POLITICAL SECTION - PURSUES COURSES OF ACTION &B,
C, D, F:-33A, B, C.
2) ECON/COMMERCIAL SECTION - COURSES OF ACTION 1A, C,
D; 3A, B, C; 4A, B, C.
3) CONSULAR SECTION - COURSES OF ACTION 5.
4) OTHER STATE RESOURCES ARE EMPLOYED IN EARNEST SUIT OF
GOALS WHICH, WHILE NECESSARY AND IN SOME CASES REQUIRED BY
STATUTE, ARE NOT COVERED IN 1C. THESE INCLUDE: A) COMMERCIAL:
EXPORT PROMOTION AND PROTECTION OF U.S. INVESTMENT; B)
CONSULAR: VISA SERVICES AND PROTECTION OF U.S. CITIZENS,
INCLUDING PRISONERS; C) ADMINISTRATION: SUPPORT FOR ALL OF THE
AFOREMENTIONED FUNCTIONS.

5) A REVIEW OF THE EMBASSY'S STAFFING REVEALS THAT
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RESOURCES ARE TIGHT BUT ADEQUATE, EXCEPT FOR A SERIOUS SHORT
FALL WHICH EXISTS BETWEEN THE CONSULAR WORK LOAD AND
THE STAFFING AVAILABLE TO HANDLE THAT WORK LOAD. WE ADDRESS
THIS PROBLEM IN PART III B.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS.
OTHER AGENCY PROGRAMS IN RELATION TO THE OBJECTIVES
OUTLINED IN PART I ARE EFFECTIVE AND THEIR FUNDING AND STAFF

LEVELS ARE JUDGED ADEQUATE. PROBLEMS WHICH WE ENVISAGE IN OBTAINING OBJECTIVE 2 ARE NOT A RESULT OF PROGRAM EFFECTIVENESS OR ADEQUACY OF RESOURCE LEVELS.

2. A. REPROGRAMMING

WE HAVE GIVEN THE MOST CAREFUL CONSIDERATION TO THE POSSIBILITY OF REPROGRAMMING STATE RESOURCES TO COVER THE STAFFING SHORT FALL IN THE CONSULAR SECTION. SUCH REALLOCATION AS WAS FEASIBLE HAS ALREADY BEEN ACCOMPLISHED: A SHIFT OF ONE POLITICAL AND THREE ECONOMIC POSITIONS TO THE CONSULATES IN BOGOTA AND BARRANQUILLA AND ONE AMERICAN SECRETARY FROM THE POLITICAL SECTION TO THE CONSULAR SECTION ON A PART TIME BASIS. IN ADDITION, THE ECONOMIC SECTION HAS HAD TO ABSORB THE DUTIES OF THE TWO AMERICANS IN THE TREASURY ATTACHE'S OFFICE WHICH WAS CLOSED IN 1975. WE BELIEVE THAT THE OTHER SECTIONS OF THE EMBASSY ARE NOW STAFFED AT THE BARE MINIMUM NECESSARY FOR THEIR EFFECTIVE OPERATION.

B. INCREASES/DECREASES

OUR REQUEST FOR ADDITIONAL POSITIONS IS BASED UPON CONSULAR WORK LOAD. THE DISCREPANCY BETWEEN OUR STATUTORY CONSULAR OBLIGATIONS AND THE MANPOWER RESOURCES ALLOCATED IS GROWING. IN ADDITION, IMPORTANT INTERESTS IN REDUCING ILLEGAL ALIENS FROM COLOMBIA IN THE U.S. AND IN PROVIDING AN INCREASING LEVEL OF SERVICES TO AMERICAN PRISONERS REQUIRE THAT ADDITIONAL RESOURCES FOR THESE IMPORTANT, BUT NOT STATUTORILY MANDATED, SERVICES BE ALLOCATED. THE MAY 1976 CONSULAR PACKAGE INDICATED A NEED FOR AN ADDITIONAL OFFICER IN FY-78 AND THE NEED TO CONVERT TWO PIT POSITIONS TO FULL TIME. THE INCREASED WORK LOADS EXPECTED TO REQUIRE AN

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ADDITIONAL OFFICER POSITION IN FY-78 HAVE ALREADY OCCURRED. ONLY ONE OF THE PIT POSITIONS HAS BEEN CONVERTED. THE 1977 AMENDMENTS TO THE INA CREATED A NEED FOR AT LEAST ONE ADDITIONAL OFFICER AND FOUR ADDITIONAL LOCAL POSITIONS IN THE IMMIGRANT VISA UNIT. (THE EMBASSY BELIEVES THE BUREAU'S ESTIMATES ARE DEFICIENT BY TWO POSITIONS -- SEE BOGOTA 76 11558). IN LESS THAN ONE YEAR SINCE THE PREPARATION OF THE CONSULAR PACKAGE, THE EMBASSY'S NEEDS HAVE INCREASED TO THE ONE ADDITIONAL OFFICER APPROVED BY THE BUREAU BUT NOT FILLED, A PROJECTED SECOND OFFICER IN FY-78, CONVERSION OF THE ONE "HOLDOVER" PIT POSITION, AND CONVERSION OF THE NEW FOUR TEMPORARY POSITIONS AUTHORIZED THIS YEAR. EVEN WITH THE NEW TEMPORARY POSITIONS, OVERTIME IS RUNNING 60-80 HOURS PER WEEK IN THE SLACK SEASON. IF ADDITIONAL POSITIONS ARE NOT MADE AVAILABLE BY AN INCREASE IN CEILINGS OR CONTINUED USE OF PIT PERSONNEL, EMBASSY SEES NO ALTERNATIVE TO REDUCING CONSULAR SERVICE TO THE LEVEL POSSIBLE WITH PRESENT PERSONNEL. THIS WOULD INVOLVE A SHARP REDUCTION IN NONIMMIGRANT VISA SERVICE, REDUCTION, OR AT LEAST LONG DELAYS, IN PROVIDING FEDERAL BENEFITS SERVICES,

AND A CUTBACK IN NON-STATUTORILY MANDATED WELFARE SERVICES. PRISON, VISITS, FOR EXAMPLE, WOULD HAVE TO BE CUT TO A MINIMUM. THE COST OF SUCH REDUCTION IN SERVICES TO COLOMBIAN CITIZENS COULD CREATE PUBLIC RELATIONS PROBLEMS AND PROBABLY POLITICAL PROBLEMS WITH THE GOC. CONTINUED DEMANDS FOR LONG STRETCHES OF OVERTIME, EITHER COMPENSATED, OR NOT, WOULD NECESSARILY WORK SEVERE MORALE PROBLEMS ON BOTH AMERICAN AND LOCAL PERSONNEL. WHILE IT MIGHT BE POSSIBLE TO CONDUCT SUCH A HOLDING POLICY FOR A LIMITED PERIOD OF TIME, ITS LONG TERM EFFECTS WOULD BE THE LOSS OF CAPABLE AMERICAN AND LOCAL CONSULAR EMPLOYEES. WE FEEL THE COSTS OF THIS OPTION ARE UNACCEPTABLE.

C. LOWER PRIORITY POSITIONS

ECON/COMM: POSITION NUMBER POSITION

US 20-126-5110 ECON/COMM. OFF.

LOCAL P-25 LIBRARIAN

EVALUATION: ELIMINATION OF THESE TWO E/C POSITIONS WOULD RESULT IN A DIRECT AND IMMEDIATE REDUCTION IN THE EMBASSY'S CONFIDENTIAL

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COMMERCIAL PROGRAMS. COLOMBIA IS THE FOURTH LARGEST MARKET FOR THE U.S. IN LATIN AMERICA, AND THE MARKET IS GROWING. THE EMBASSY HAS, AS A RESULT, BEEN RECEIVING AN INCREASING NUMBER OF TRADE PROMOTION EVENTS AND REQUESTS FOR MARKET DATA. THESE ACTIVITIES WOULD HAVE TO BE CUT BACK, AND THE COUNTRY COMMERCIAL PROGRAM AMENDED ACCORDINGLY.

CONS: POSITION NUMBER POSITION

US 30-153-3010 CONS. OFF.

LOCAL P-10 CONS. ASST.

LOCAL BP-4 (BARRANQUILLA) CONS. ASST.

EVALUATION: LOSS OF THE CONSULAR OFFICER WOULD CAUSE DELAYS IN SERVICES TO U.S. CITIZENS AND A REDUCTION IN GUIDANCE FOR THE OVERALL FUNCTIONING OF THE CONSULAR SECTION. THE OFFICER'S DUTIES WOULD HAVE TO BE ABSORBED BY THE CONSUL GENERAL. ELIMINATION OF THE FSL POSITION P-10 WOULD SERIOUSLY HAMPER THE CONSULAR SECTION'S ABILITY TO PROVIDE PRIORITY SERVICE FOR DIPLOMATIC AND OFFICIAL VISA REQUESTS, POSSIBLY RESULTING IN THE CREATION OF FRICTION WITH THE COLOMBIAN AND OTHER GOVERNMENTS. LOSS OF THE FSL POSITION BP-4 WOULD LIMIT CONSULATE BARRANQUILLA'S ABILITY TO PERFORM CONSULAR SERVICES OUTSIDE THE STANDARD PROCESSING OF VISA REQUESTS.

ADMIN: POSITION NUMBER POSITION

US 50-135-9280 SECRETARY

LOCAL S-26 GS, ASST. I

LOCAL S-23 ADMIN. SPEC.

EVALUATION: ELIMINATION OF THE U.S. SECRETARY POSITION, THE ONLY SUCH POSITION IN ADMIN, WOULD RESULT IN AN INCREASED WORK LOAD FOR OTHER U.S. SECRETARIES, PARTICULARLY FOR TYPING AND FILING CLASSIFIED DOCUMENTS. THE DUTIES OF THE GS ASSISTANT COULD BE SPREAD TO OTHER GS LOCAL EMPLOYEES WITH RELATIVE EASE. THE RESPONSIBILITIES OF THE ADMIN

SPECIALIST WOULD BE MORE DIFFICULT, BUT NOT IMPOSSIBLE, TO
REDISTRIBUTE."

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ACTION ARA-10

INFO OCT-01 ISO-00 SS-15 SP-02 SIG-01 A-01 MMO-01
PER-01 CU-02 SCA-01 EB-08 INR-07 PM-04 IO-13
/067 W
-----012353Z 019421 /66

P 011643Z APR 77
FM AMEMBASSY BOGOTA
TO SECSTATE WASHDC PRIORITY 780

C O N F I D E N T I A L SECTION 2 OF 2 BOGOTA 3030

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3. MISSION STAFFING CHARTS

CURRENT FY-77

AGENCY/FUNCTION AMER. AMER. FSL FSL
OFFS. STAFF PROFS. STAFF

A. STATE

1. EXECUTIVE 3 2 0 3

2. POLITICAL 4 2 0 1

3. ECON/COMM 6 2 7 2

4. CONS

A) BOGOTA 10 0 2 18

B) CALI 3 0 1 6

C) MEDELLIN 3 0 3 4

D) BARRANQUILLA 3 0 1 5

5. ADMIN 16 1 3 46

A) COMMUNIC. 10 0 0 9

B) REGIONAL 2 0 0 2

6. ROTATIONAL 1 0 0 0

B. USIS 13 1 16 30

C. AGRICULTURE

1. FAS L1 1 2 0

2. IA/USDA 5 0 0 1

D. TREASURY (DEA) 5 2 0 0

E. DOD

1. MILGP L15 9 0 6

2. DAO T 5 2 0 2

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F. AID T LP23 3 24 38
G. FHWA L 4 0 0 2
H. IAGS 3 0 1 1
I. NOAA P 1 0 0 0
J. PC Y 0 " 1

FY-1977 COMMENTS

A. STATE

1. EXECUTIVE NO COMMENTS
2. POLITICAL NO COMMENTS
3. ECON/COMM NO COMMENTS
4. CONS-BOGOTA INCLUDES ONE OFFICER POSITION AUTHORIZED

PER 76 STATE 305188, BUT NOT AS YET

NUMBERED.

5. ADMIN AMER. OFFS, 16, ALL CORE.

A) COMMUN. AMER. OFFS, 10, INCLUDES 3 VACANCIES.

B) REGIONAL

- 1) ONE REGIONAL SECURITY OFFICER -
COLOMBIA ONLY, PLUS 2 FS 5-**.
- 2) ONE REGIONAL MEDICAL OFFICER -
COLOMBIA, VENEZUELA AND ECUADOR.

6. ROTATIONAL PRESENTLY IN E/C

B. USIS NO COMMENTS

C. AGRICULTURE NO COMMENTS

D. TREASURY (DEA) NO COMMENTS

E. DOD

1. MILGRP AMER. OFFS., 15, INCLUDES 1 VACANCY.
AMER. STAFF, 9, INCLUDES 1 VACANCY

2. DAO 5 AMER, OFFS, INCLUDES 2 FAS STUDENTS

F. AID AMER. OFFS.23, INCLUDES 2 VACANCIES - FSL
PROFS. 24, AID COUNTS FSL-11'S AND HIGHER
AS PROFESSIONALS.

G. FHWA AMER. OFFS. 4, INCLUDES 2 VACANCIES.

H. IAGS NO COMMENTS

I. NOAA THIS OFFICE IS TO BE CLOSED IN MED-1977,
PER AGREEMENT WITH THE GOC.

J. PC NO COMMENTS.

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FY-1979 (AS OF APRIL 1)
AGENCY/FUNCTION AMER. AMER. FSL FSL
P OFFS. STAFF PROFS. STAFF

A. STATE

1. EXECUTIVE 3 2 0 3
2. POLITICAL 4 2 0 1
3. ECON/COMM 6 2 7 2
4. CONS.
A) BOGOTA 12 0 2 23

B) CALI 3 0 1 6
C) MEDELLIN 3 0 3 4
D) BARRANQUILLA 3 0 1 5
5. ADMIN (16 CORE))16 L 1 3 46
P A) COMMUN. 10 0 0 9
B) REGIONAL W 0 0 2
6. ROTATIONAL 1 0 0 0
B, USIS 15 1 16 30
C. AGRICULTURE
1. FAS 1 1 2 0
2. ICA/USDA L 5 0 0 1
D. TREASURY (DEA) 5 2 0 0
E. DOD
1. MILGRP) 11 5 6
2. DAO 5 5 2 0 2
F. AID 4 0 7 13M
G. FHWA 1 0 0 2
H. IAGS 2 0 1 1
I. NOAA 0 0 0 0
J. PC 7 0 5 7
SANCHEZ

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Message Attributes

Automatic Decaptoning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, PARM REPORTS, ANNUAL REPORTS, CERP 0001
Control Number: n/a
Copy: SINGLE
Sent Date: 01-Apr-1977 12:00:00 am
Decapton Date: 22 May 2009
Decapton Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BOGOTA03030
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770173-0527, D770113-0832
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From: BOGOTA
Handling Restrictions:
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Litigation History:
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Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
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Previous Handling Restrictions: STADIS
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Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2662427
Secure: OPEN
Status: NATIVE
Subject: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II AND III
TAGS: AMGT, PFOR, ECRP, CO
To: STATE
Type: TE
vdkgvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/dfeab39b-c288-dd11-92da-001cc4696bcc
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22 May 2009
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